VILLAGE OF MURRAY, NEBRASKA
AUDITED FINANCIAL STATEMENTS
SEPTEMBER 30, 2022



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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees Village of Murray, Nebraska

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying cash basis financial statements of the governmental activities, the business-type activities, and each major fund, of the Village of Murray, Nebraska, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Village of Murray, Nebraska's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business-type activities, and each major fund of the Village of Murray, Nebraska, as of September 30, 2022, and the respective changes in cash basis financial position for the year then ended in accordance with the cash basis of accounting described in Note 1.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village of Murray, Nebraska, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Murray, Nebraska's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village of Murray, Nebraska's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Murray, Nebraska's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Report on Summarized Comparative Information

The prior-year summarized comparative information has been derived from the Village of Murray, Nebraska's September 30, 2021, financial statements, and in our report dated January 13, 2022, we expressed unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, and each major fund.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Murray, Nebraska's basic financial statements. The supplementary information on pages 21 - 22 is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information on pages 21 - 22 is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information on pages 21 - 22 is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information which comprises the supplementary information included on pages 23 - 24 but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2023, on our consideration of the Village of Murray, Nebraska's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village of Murray, Nebraska's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village of Murray, Nebraska's internal control over financial reporting and compliance.

Dana + Cole+Company, LLP

Lincoln, Nebraska March 20, 2023

# VILLAGE OF MURRAY, NEBRASKA STATEMENT OF NET POSITION (DEFICIT) - CASH BASIS SEPTEMBER 30, 2022 WITH COMPARATIVE TOTALS FOR THE YEAR ENDED SEPTEMBER 30, 2021

		2022		
	Governmental Activities	Business- Type Activities	Total	2021 Total
ASSETS				
Cash (claims on cash)	1,225,514	(717,585)	507,929	442,934
Restricted cash		9,700	9,700	10,100
Certificates of deposit	33,862		33,862	33,737
Cash held by county treasurer	3,576		3,576	4,111
TOTAL ASSETS	1,262,952	(707,885)	555,067	490,882
NET POSITION (DEFICIT) Restricted for				
Customer deposit returns		9,700	9,700	10,100
Unrestricted (deficit)	1,262,952	(717,585)	545,367	480,782
TOTAL NET POSITION (DEFICIT)	1,262,952	(707,885)	555,067	490,882

#### VILLAGE OF MURRAY, NEBRASKA STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2022

#### WITH COMPARATIVE TOTALS FOR THE YEAR ENDED SEPTEMBER 30, 2021

			2	022			
		Progran	n Receipts	Net (Disbursements) Receipts and			
			Operating	erating Changes in Net Position		on	
		Charges	Grants	Prim	nary Governmen	t	
		for	and	Governmental	Business-Type		2021
	Disbursements	Services	Contributions	Activities	Activities	Total	Total
Functions/programs							
Primary government							
Governmental activities							
General government	212,914	34,542		(178,372)		(178,372)	(159,740)
Public Works - streets	26,311			(26,311)		(26,311)	(41,587)
Culture and Recreation	16,858			(16,858)		(16,858)	(29,642)
Capital Outlay	2,016			(2,016)		(2,016)	(73,467)
Total governmental activities	258,099	34,542	<u>—</u>	(223,557)		(223,557)	(304,436)
Business-type activities							
Water	141,714	109,758			(31,956)	(31,956)	(16,952)
Sewer	231,064	175,183			(55,881)	(55,881)	(26,897)
Total business-type activities	372,778	284,941			(87,837)	(87,837)	(43,849)
Total primary government	630,877	319,483		(223,557)	(87,837)	(311,394)	(348,285)
General receipts							
Taxes							
Property taxes				122,610		122,610	118,724
Sales tax				57,301		57,301	79,142
Motor vehicle taxes				10,046		10,046	11,520
Carline tax				47		47	58
In-lieu-of taxes				5,273		5,273	5,143
Franchise fee				52,668		52,668	50,783
Intergovernmental				123,670		123,670	137,526
Investment income				130		130	103
Other				1,634	2,200	3,834	41,118
Total general receipts				373,379	2,200	375,579	444,117
CHANGE IN NET POSITION				149,822	(85,637)	64,185	95,832
NET POSITION (DEFICIT), beginning of year				1,113,130	(622,248)	490,882	395,050
NET POSITION (DEFICIT), end of year				1,262,952	(707,885)	555,067	490,882

See accompanying notes to financial statements.

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# VILLAGE OF MURRAY, NEBRASKA STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS SEPTEMBER 30, 2022

WITH COMPARATIVE TOTALS FOR THE YEAR ENDED SEPTEMBER 30, 2021

			2022		
	General	Streets	Capital Improvement	Total Governmental Funds	2021 Total
ASSETS					
ASSETS Cash Certificates of deposit Cash at county treasurer	900,164 33,862 2,991	105,580	219,770	1,225,514 33,862 3,576	1,075,282 33,737 4,111
TOTAL ASSETS	937,017	106,165	219,770	1,262,952	1,113,130
LIABILITIES AND FUND BALANCES LIABILITIES	- 0 -	- 0 -	<u>- 0 -</u>	<u> </u>	<u> </u>
FUND BALANCES Committed Assigned Unassigned	937,017	106,165	219,770	219,770 106,165 937,017	183,247 45,672 884,211
TOTAL FUND BALANCES	937,017	106,165	219,770	1,262,952	1,113,130
TOTAL LIABILITIES AND FUND BALANCES	937,017	106,165	219,770	1,262,952	1,113,130

# VILLAGE OF MURRAY, NEBRASKA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2022 WITH COMPARATIVE TOTALS FOR THE YEAR ENDED SEPTEMBER 30, 2021

			2022		
			Capital	Total Governmental	2021
	General	Streets	Improvement	Funds	Total
RECEIPTS					
Taxes					
Property	116,504			116,504	112,960
Property tax credit	6,106			6,106	5,702
Personal property tax credit					62
Sales tax	11,741	9,037	36,523	57,301	79,142
Carline tax	47	0,00.	00,020	47	58
In-lieu-of 1957	11			11	11
In-lieu-of 5%	5,262			5,262	5,132
Motor vehicle	0,202	10,046		10,046	11,520
Intergovernmental	55,191	68,479		123,670	137,526
Franchise fee	52,668	00,110		52,668	50,783
Charges for services	32,819			32,819	32,672
Fees, permits, and licenses	1,723			1,723	3,936
Interest income	130			130	103
Other receipts	376	1,258		1,634	35,318
Total receipts	282,578	88,820	36,523	407,921	474,925
rotal receipts	202,570	00,020	30,523	407,921	474,925
DISBURSEMENTS					
General government	212,914			212,914	196,348
Public Works - streets		26,311		26,311	41,587
Culture and Recreation	16,858			16,858	29,642
Capital Outlay		2,016		2,016	73,467
Total disbursements	229,772	28,327		258,099	341,044
RECEIPTS OVER (UNDER)					
DISBURSEMENTS	52,806	60,493	36,523	149,822	133,881
FUND BALANCES,					
beginning of the year	884,211	45,672	183,247	1,113,130	979,249
FUND BALANCES, end of year	937,017	106,165	219,770	1,262,952	1,113,130

# VILLAGE OF MURRAY, NEBRASKA STATEMENT OF ASSETS, LIABILITIES, AND NET POSITION (DEFICIT) - CASH BASIS PROPRIETARY FUNDS SEPTEMBER 30, 2022

## WITH COMPARATIVE TOTALS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	2022			2021
	Water	Sewer	Totals	Totals
ASSETS Current assets				
Cash (claims on cash) Restricted assets	(261,747)	(455,838)	(717,585)	(632,348)
Cash and cash equivalents	9,700		9,700	10,100
TOTAL ASSETS	(252,047)	(455,838)	(707,885)	(622,248)
LIABILITIES	- 0 -	- 0 -	- 0 -	- 0 -
NET POSITION (DEFICIT) Restricted for				
Customer deposit returns	9,700		9,700	10,100
Unrestricted Undesignated (deficit)	(261,747)	(455,838)	(717,585)	(632,348)
TOTAL NET POSITION (DEFICIT)	(252,047)	(455,838)	(707,885)	(622,248)

### VILLAGE OF MURRAY, NEBRASKA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN NET POSITION (DEFICIT) - CASH BASIS PROPRIETARY FUNDS

### FOR THE YEAR ENDED SEPTEMBER 30, 2022 WITH COMPARATIVE TOTALS FOR THE YEAR ENDED SEPTEMBER 30, 2021

		2022		2021
	Water	Sewer	Totals	Totals
OPERATING RECEIPTS				
Charges for services	106,108	174,558	280,666	263,034
Other operating receipts	3,650	625	4,275	16,297
Total operating receipts	109,758	175,183	284,941	279,331
OPERATING DISBURSEMENTS				
Personnel services	16,846	9,435	26,281	22,846
Operating expenses	74,949	97,452	172,401	148,850
Supplies/materials	15,430	7,999	23,429	12,928
Capital outlay	34,489	13,200	47,689	34,754
Total operating disbursements	141,714	128,086	269,800	219,378
OPERATING RECEIPTS OVER (UNDER)				
OPERATING DISBURSEMENTS	(31,956)	47,097	15,141	59,953
NONOPERATING RECEIPTS				
(DISBURSEMENTS)				
Utility advance deposits	2,200		2,200	5,800
Debt service				
Loan administration		(4,745)	(4,745)	(5,569)
Principal		(84,236)	(84,236)	(81,805)
Interest		(13,997)	(13,997)	(16,428)
Total nonoperating receipts				
(disbursements)	2,200	(102,978)	(100,778)	(98,002)
RECEIPTS UNDER DISBURSEMENTS	(29,756)	(55,881)	(85,637)	(38,049)
NET POSITION (DEFICIT), beginning of year	(222,291)	(399,957)	(622,248)	(584,199)
NET POSITION (DEFICIT), end of year	(252,047)	(455,838)	(707,885)	(622,248)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Village of Murray, Nebraska (the Village) was incorporated under the provisions of the state of Nebraska. The Village operates under a Village Board form of government.

The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the Village's accounting policies are described below.

#### A. REPORTING ENTITY

The Village is a local government governed by a 5-member Board of Trustees. The Village, for financial purposes, includes all of the funds relevant to the operations of the Village of Murray, Nebraska. The financial statements presented herein do not include agencies which have been formed under applicable state laws or separate and distinct units of government apart from the Village of Murray, Nebraska.

In evaluating how to define the government for financial reporting purposes, management has considered all potential component units. The basic criteria for inclusion in the Village's financial statements are control by or dependence on the Village. Control or dependence is determined on the basis of budget adoption, taxing authority, funding, and appointment of the respective board. Based on these criteria, the Village has no component units.

#### B. BASIC FINANCIAL STATEMENTS - GOVERNMENT-WIDE STATEMENTS

The statement of net position and statement of activities report information on the Village as a whole. They include all funds of the Village. The effects of interfund activity have been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental receipts, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct disbursements of a given function or segment are offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

The Village does not allocate indirect costs.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. BASIC FINANCIAL STATEMENTS - FUND FINANCIAL STATEMENTS

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements as applicable.

The financial transactions of the Village are reported in individual funds in the fund financial statements. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, receipts, and disbursements. Major individual governmental and major individual proprietary funds are reported as separate columns in the fund financial statements.

#### **Governmental Fund Types**

General Fund - The General Fund is the primary operating fund of the Village and is always classified as a major fund. It is used to account for all financial resources except those legally or administratively required to be accounted for in another fund.

Park Fund - The Park Fund is used to account for donations and funds received and expended for the Village's park. The Park Fund is considered a component of the General Fund for reporting purposes.

Special Revenue Fund - Special revenue funds are used to account for proceeds of the specific revenue sources (other than special assessments or major capital projects) that are legally restricted to expenditures for specified purposes or designated to finance particular functions or activities of the Village. The Village includes the following special revenue fund as a major fund:

Street Fund - This fund is used to account for funds received and expended for the use of maintaining and repairing the Village's roadways.

Capital Projects Fund - Capital project funds are used to account for financial resources that are restricted, committed, or assigned to disbursements for capital outlay including the acquisition or construction of capital facilities and other capital assets. The Village includes the following capital projects fund as a major fund:

Capital Improvement Fund - The purpose of this fund is to assist in the replacement and repair of bridges; streets and sidewalks; parks' infrastructure consisting of water and wastewater mains and lines; water source development; water wells and storage; miscellaneous public infrastructure improvements; and public lighting of streets and highways within the corporate limits of the Village. The fund's revenue sources include proceeds from sales and use taxes imposed by the Village's Municipal Code.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. BASIC FINANICAL STATEMENTS - FUND FINANICAL STATEMENTS (Continued)

#### **Proprietary Fund Types**

Enterprise Funds - Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, (a) where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The Village includes all enterprise funds as major funds as follows:

Water Fund - This fund is used to account for the provision of water services to the residents of the Village. The fund also holds and tracks customer utility deposits.

Sewer Fund - This fund is used to account for the provision of sewer services to the residents of the Village. The fund also accounts for the accumulation of resources for the payment of debt related to Sewer Fund fixed assets.

#### Major Funds

The Village reports all governmental funds and proprietary funds as major funds. The General Fund and its component are considered one fund for reporting purposes.

#### D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

In the government-wide statement of net position and statement of activities, governmental activities and business-type activities are presented using the economic resources measurement focus, within the limitations of the cash basis of accounting.

In the fund financial statements, the current financial resources measurement focus, as applied to the cash basis of accounting, is used as appropriate:

All governmental funds and proprietary funds utilize a current financial resources measurement focus. Only current financial assets and liabilities are generally included on their statement of assets, liabilities, and fund balances. Their operating statements present sources and uses of available spendable financial resources during a given period. The governmental funds use fund balance as their measure of available spendable financial resources at the end of the period. Proprietary fund equity is classified as net position.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (Continued)

#### **Basis of Accounting**

The Village prepares its financial statements on the cash basis, which is in conformity with the accounting practices prescribed or permitted by the state of Nebraska; consequently, these statements represent a summary of the cash activity of the various funds of the Village and do not include certain transactions that would be included if the Village prepared its financial statements in accordance with accounting principles generally accepted in the United States of America, as applicable to governmental units. Under the cash basis, receipts are recognized when collected rather than when earned, and disbursements are recognized when paid rather than when incurred. Consequently, these financial statements are not intended to present financial position or results of operations in conformity with accounting principles generally accepted in the United States of America, as applicable to governmental units.

Taxes and other receipts collected by the county treasurers are included in receipts of the Village in the year collected by the counties and the Village funds held by the county treasurers at year end are included as assets of the Village.

Operating income reported in proprietary fund financial statements includes receipts and disbursements related to the primary continuing operations of the fund. Principal operating receipts for proprietary funds are charges to customers for sales or services. Principal operating disbursements are the costs of providing goods or services and include administrative disbursements. Other receipts and disbursements are classified as nonoperating in the financial statements.

#### E. CAPITAL ASSETS

Capital assets are not recorded as assets on the government-wide financial statements and depreciation is not recognized. Purchases of capital assets are recorded as disbursements by function in the government-wide statements and fund financial statements.

#### F. LONG-TERM DEBT

Long-term debt is not reported as a liability in the government-wide financial statements. Proceeds from long-term debt are reported as receipts and payments of principal are reported as disbursements in both the government-wide and fund financial statements.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. BUDGETS

Budgets are adopted each year for all fund types through the passage of an ordinance. The Village uses the general all-purpose budget, which combines all Village funds. Total expenditures in each budgetary fund may not legally exceed total appropriations, and appropriations lapse at year end. Any revisions to the budget require Board approval.

Encumbrance accounting is not used.

#### H. EQUITY CLASSIFICATION

#### **Government-Wide Statements**

Equity is classified as net position and displayed in two components:

Restricted net position consists of net assets with constraints placed on the use either by external groups, such as creditors, grantors, contributors, or laws and regulations of other governments, or through constitutional provision or enabling legislation.

Unrestricted net position consists of net assets that do not meet the definition of restricted.

It is the Village's policy to use restricted net assets first, prior to the use of unrestricted net assets, when a disbursement is paid for purposes in which both restricted and unrestricted net assets are available.

#### **Fund Financial Statements**

Governmental fund equity is classified as fund balance. Proprietary fund equity is classified the same as in the government-wide statements.

#### Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Village is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

#### Nonspendable

This classification includes amounts that cannot be spent because they either (a) are not in spendable form or (b) are legally or contractually required to be maintained intact. The Village currently has no amounts classified in this category.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. EQUITY CLASSIFICATION (Continued)

Fund Financial Statements (Continued)

Fund Balance Classification (Continued)

#### Restricted

This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation. The Village currently has no amounts classified in this category.

#### Committed

This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Village Board. These amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

#### Assigned

This classification includes amounts that are constrained by the Village's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Village Board or through the Board delegating this responsibility to the Village Clerk through the budgetary process.

#### <u>Unassigned</u>

This classification includes the residual fund balance for the General Fund.

The Village would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

#### I. INTERFUND ACTIVITIES

In the process of aggregating the financial information for the government-wide financial statements, some amounts reported as interfund activity in the fund financial statements have been eliminated or reclassified.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### J. USE OF ESTIMATES

The preparation of financial statements in accordance with the other comprehensive basis of accounting (OCBOA) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### K. PRIOR YEAR INFORMATION

The financial statements include partial/summarized prior year comparative information. Such information does not include all of the information required or sufficient detail to constitute a presentation in conformity with the cash basis of accounting.

#### L. NEW ACCOUNTING PRONOUNCEMENTS

GASB Statement 87, Leases, was implemented in the current year. Under the standard, a lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset as specified in the contract for a period of time in an exchange or exchange-like transaction. The Village currently has no leases as lessee other than short-term leases with maximum possible terms of 12 months or less. No disclosures are required for these leases. The Village does have a GASB 87 lease as lessor. However, since there are no minimum lease payments, implementation of the standards was limited to disclosure only, and there were no other effects on the financial statements.

#### NOTE 2. PROPERTY TAXES

The County Board of Equalization levies the necessary taxes for the current year for all political subdivisions in Cass County (the County) on or before October 15. Real estate taxes are due and become an enforceable lien on property as of January 1. The first half of real estate taxes becomes delinquent on May 1, and the second half becomes delinquent September 1 following the levy date. The County bills and collects property taxes and remits them to the Village monthly. Property tax revenues are recognized in the period that they are collected by the County.

#### NOTE 3. CASH AND CERTIFICATES OF DEPOSIT

For the following disclosures required by GASB Statement 3, deposits include checking accounts, savings accounts, money market accounts, and certificates of deposit.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. As of September 30, 2022, the Village's pooled cash and certificates of deposit are covered by federal depository insurance and the balance by securities pledged. The Village's deposits are held at a financial institution that participates in

#### NOTE 3. CASH AND CERTIFICATES OF DEPOSIT (Continued)

#### Custodial Credit Risk (Continued)

the Nebraska Single Bank Pooled Collateral Program (SBPC) pursuant to Neb. Rev. Stat. Section 77-2398. This program allows participating banks to aggregate their total public deposits and to pledge collateral against its entire portfolio of public deposits rather than pledging per entity.

State law requires all funds in depositories to be fully insured or collateralized, and the Village's policy is to require depositories to provide pledged securities to cover deposits in excess of Federal Deposit Insurance Corporation (FDIC) limits. Nebraska statutes allow the Village to make any investments allowed by the State Investment Officer. This includes bank certificates of deposit.

#### Investments

As defined by GASB Statement 3, the Village had no investments as of September 30, 2022.

The Village maintains a cash pool that is available by all funds. Each fund's portion of this pool is displayed on the statement of net position. All interest income is allocated to the General Fund.

#### NOTE 4. RESTRICTED CASH

Restricted cash as of September 30, 2022, consists of \$9,700 restricted for customer water deposit refunds.

#### NOTE 5. RESTRICTED/DESIGNATED NET POSITION

Restricted/designated net position at September 30, 2022, consisted of amounts restricted as follows:

Proprietary Funds
Water Fund
Customer deposits

9,700

#### NOTE 6. LONG-TERM DEBT

The following is a summary of changes in the Village's long-term debt for the year ended September 30, 2022:

	Balance		Balance
	September 30,		September 30,
	2021	Payments	2022
Note payable, NDEQ	495,331	(84,236)	411,095

#### NOTE 6. LONG-TERM DEBT (Continued)

The Village entered into a loan contract with the Nebraska Department of Environmental Quality (NDEQ) as of June 9, 2003. The original loan contract was for the amount of \$1,163,000. As costs to complete the project were higher than anticipated, the contract was amended and the final loan was for the amount of \$1,425,000. The loan proceeds were used for a sewer improvement project. The loan contract was finalized during April 2006. The interest rate on the loan was 1.00% during construction and was set at 2.95% with a 1.00% administrative fee after the date of initiation of operation. The Village has pledged its sewer fees as the dedicated source of revenue for the repayment of the loan and all payments are made from the Sewer Fund.

The note was issued pursuant to a loan contract, which contains various requirements that the Village must comply with, including those related to the use of loan proceeds and the separate accounting for loan repayment and operation, maintenance, and equipment replacement. Village management believes the Village is in compliance with all significant requirements.

The annual requirements for principal and interest are as follows for the years ending September 30:

	Principal	Interest
2023	86,740	11,493
2024	89,317	8,916
2025	91,972	6,261
2026	91,972	6,261
2027	51,094	4,243
	411,095	37,174

#### NOTE 7. CONCENTRATIONS AND COMMITMENTS

The Village provides water and sewer services to its residents. In the course of providing these services, the Village extends credit to its customers, which is collateralized by service deposits.

The Village buys all of its water for its water utility from Cass County Rural Water under a long-term contract.

The Village entered into a long-term Water Tank Maintenance Contract with Utility Service Co., Inc., on June 11, 2013. The maintenance contract will continue through May 31, 2025, with payments for year 1 - year 7 set at \$18,571, year 8 - year 10 set at \$10,854, and year 11 - year 13 set at \$12,048. The Village may cancel the contract at any time during the contract period; however, a predetermined cancellation amount would be assessed.

The Beaver Lake Association serves as the provider of wastewater treatment services for the Village's sewer utility. These services are provided under a long-term contract.

#### NOTE 8. LEASE COMMITMENTS

On June 20, 2019, the Village entered into a 5-year agreement with Canon Financial Services, Inc., to lease a new copier machine for the Village office. The monthly lease payment is \$124.

At September 30, 2022, a schedule of the future minimum lease payments required under the above is as follows:

Year Ending September 30,

2023	1,488
2024	1,488
	2,976

#### NOTE 9. LEASE INCOME

The Village leases its electric distribution system to the Nebraska Public Power District (NPPD) under a long-term contract agreement. The agreement became effective on January 1, 2004, and shall continue in force for a term of not less than 15 years, through December 31, 2018, and not more than 25 years, through December 31, 2028. Under the agreement, the Village is to receive 12% of the retail revenues from the electric distribution system as determined by NPPD. Lease payments from NPPD totaled \$52,292 for the year.

#### NOTE 10. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Village is a member of the League Association of Risk Management (LARM), a public entity risk pool currently operating as a common risk management and insurance program for cities and villages in Nebraska. The Village joined LARM during the fiscal year ended September 3, 2004, and carried commercial insurance in years prior.

#### NOTE 11. DEFICIT NET POSITION

The Water Fund had a deficit net position at September 30, 2022, of \$252,047. This deficit will be financed through future revenues of the fund.

The Sewer Fund had a deficit net position at September 30, 2022, of \$455,835. This deficit will be financed through future revenues of the fund.

## NOTE 12. SUBSEQUENT EVENT

In preparing the financial statements, the Village has evaluated events and transactions for potential recognition or disclosure through March 20, 2023, the date the financial statements were available to be issued.



### VILLAGE OF MURRAY, NEBRASKA GENERAL FUND

# COMBINING SCHEDULE OF ASSETS, LIABILITIES, AND FUND BALANCES (DEFICITS) CASH BASIS SEPTEMBER 30, 2022

	General	Park	Totals
ASSETS			
ASSETS Cash (claims on cash) Certificates of deposit Cash at county treasurer	936,301 33,862 2,991	(36,137)	900,164 33,862 2,991
TOTAL ASSETS	973,154	(36,137)	937,017
LIABILITIES AND FUND BALANCES (DEFICITS)			
LIABILITIES	- 0 -	- 0 -	- 0 -
FUND BALANCES (DEFICITS) Unassigned	973,154	(36,137)	937,017
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	973,154	(36,137)	937,017

### VILLAGE OF MURRAY, NEBRASKA GENERAL FUND

# COMBINING SCHEDULE OF RECEIPTS AND DISBURSEMENTS AND CHANGES IN FUND BALANCE (DEFICITS) - CASH BASIS SEPTEMBER 30, 2022

	General	Park	Totals
RECEIPTS			
Taxes			
Property	116,504		116,504
Property tax credit	6,106		6,106
Sales tax collections	11,741		11,741
Carline tax	47		47
In-lieu-of 1957	11		11
In-lieu-of gross 5%	5,262		5,262
Intergovernmental	55,191		55,191
Franchise fee	52,668		52,668
Charges for services	32,819		32,819
Fees, permits, and licenses	1,723		1,723
Interest income	130		130
Other receipts	376		376
Total receipts	282,578		282,578
DISBURSEMENTS			
Personnel services	80,176	8,159	88,335
Operating expenses	116,816	2,798	119,614
Supplies and materials	15,922	5,901	21,823
Total disbursements	212,914	16,858	229,772
RECEIPTS OVER (UNDER) DISBURSEMENTS	69,664	(16,858)	52,806
OTHER FINANCING SOURCES (USES)			
Operating transfers in (out)	(27,459)	27,459	
RECEIPTS AND OTHER FINANCING SOURCES			
OVER (UNDER) DISBURSEMENTS AND OTHER FINANCING USES	42,205	10,601	52,806
OTTIER I INANOINA OSES	42,200	10,001	32,000
FUND BALANCES (DEFICITS), beginning of year	930,949	(46,738)	884,211
FUND BALANCES (DEFICITS), end of year	973,154	(36,137)	937,017

# VILLAGE OF MURRAY, NEBRASKA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL (BUDGETARY BASIS) - ALL FUNDS (UNAUDITED) FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Original and Final Budget	Actual Amounts	Variance with Final Budget Favorable (Unfavorable)
RECEIPTS			
Taxes	122,310	122,611	301
State	79,017	123,670	44,653
Local	707,500	448,781	(258,719)
Total receipts	908,827	695,062	(213,765)
DISBURSEMENTS			
General government	305,000	212,914	92,086
Public Works	110,000	26,311	83,689
Culture and Recreation	25,000	16,858	8,142
Water	125,000	141,714	(16,714)
Sewer	140,000	128,086	11,914
Capital Outlay	271,000	2,016	268,984
Debt Service	100,000	102,978	(2,978)
Total disbursements	1,076,000	630,877	445,123
RECEIPTS OVER (UNDER) DISBURSEMENTS	(167,173)	64,185	(658,888)
FUND BALANCES, beginning of year		490,882	
FUND BALANCES, end of year		555,067	

See accompanying notes to budgetary schedule.

#### VILLAGE OF MURRAY, NEBRASKA NOTES TO BUDGETARY SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2022

NOTE 1. STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS) - ALL FUND TYPES (UNAUDITED)

#### **Basis of Accounting**

The accompanying statement of receipts, disbursements, and changes in fund balances - budget and actual (budgetary basis) - all fund types are presented on the cash basis of accounting. This basis is consistent with the basis of accounting used in preparing the basic financial statements. All unexpended appropriations lapse at the end of the budget year.

#### **Budget Law**

The Village is required by state law to hold public hearings and adopt annual budgets for all funds on the cash basis of accounting. Total disbursements for each fund may not exceed the total budgeted disbursements. Appropriations for disbursements lapse at year end. Any revisions to the adopted budget of total disbursements to any fund require a public hearing.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees Village of Murray, Nebraska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund, of the Village of Murray, Nebraska, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Village of Murray, Nebraska's basic financial statements and have issued our report thereon dated March 20, 2023.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Village of Murray, Nebraska's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village of Murray, Nebraska's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village of Murray, Nebraska's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2022-001 and 2022-002 that we consider to be significant deficiencies.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village of Murray, Nebraska's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The Village of Murray, Nebraska's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Village of Murray, Nebraska's responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. The Village of Murray, Nebraska's responses were not subjected to the auditing procedures applied in the audit of the financial statements and accordingly, we express no opinion on the responses.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village of Murray, Nebraska's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village of Murray, Nebraska's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dana Flole+Company, LLP

Lincoln, Nebraska March 20, 2023

#### VILLAGE OF MURRAY, NEBRASKA SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED SEPTEMBER 30, 2022

#### 2022-001 SEGREGATION OF DUTIES

#### Criteria

Internal control should be in place to ensure proper segregation of duties.

#### Condition

Due to the size of the Village, there is limited segregation of duties over bookkeeping, billing, and accounting functions. The same individual routinely reconciles the bank statements, processes payroll, makes journal entries, and manages the general ledger functions.

#### Cause

The Village has a limited number of personnel.

#### Potential Effect

Inadequate segregation of duties could lead to misappropriation of assets or to improper reporting.

#### Recommendation

We recommend that the Village continue to monitor and evaluate its internal controls and make improvements where possible. We also recommend that the Village document the review and approval of claims by the Board of Trustees by initialing the actual claims, have supervisors or a Board member review time cards and document their approval, and consider someone other than the Village Clerk to reconcile bank statements or at least to receive the statements and review.

#### Village's Response

The Village of Murray, Nebraska, in consideration of the recommended actions, will have all Board members initial the claims in addition to the regular approval of claims at monthly Board meetings. The Village of Murray, Nebraska, currently has the Chairperson review all time cards and the Pro-Tem reviews and approves all maintenance time cards. We will look into having a Board member review the checking account reconciliations every month to ensure proper reconciliation to the Treasurer's Report and monthly revenue and expenditure statements.

#### VILLAGE OF MURRAY, NEBRASKA SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED SEPTEMBER 30, 2022

# 2022-002 ESTABLISH INTERNAL CONTROL OVER FINANCIAL STATEMENT PREPARATION AND REVIEW

#### Criteria

As described in our engagement letter, management is responsible for establishing and maintaining internal controls, including monitoring, and for the fair presentation of financial statements, including the notes to the financial statements, in conformity with the cash basis of accounting.

#### Condition

Management is responsible for establishing and maintaining internal control and for the fair presentation of the financial statements, supplementary information, and disclosures in the financial statements, in conformity with the cash basis of accounting. The Village does not have a system of internal control that would provide management with reasonable assurance that the Village's financial statements and related disclosures are complete and presented in accordance with the cash basis of accounting. As such, management requested us to compile the trial balance from the general ledger and prepare a draft of the financial statements, including the related note disclosures.

#### Cause

The Village has a limited number of personnel and has requested the auditors prepare the financial statements and related notes to the financial statements, in accordance with the cash basis of accounting.

#### Potential Effect

Errors in the financial statement or disclosures could occur and not be detected by management.

#### Recommendation

Management should carefully review financial statements, including disclosures, and understand the relationship to the underlying data. All proposed adjustments should be understood and approved.

#### Village's Response

The Village of Murray, Nebraska, utilizes and relies on the expertise of an accounting firm to prepare our yearend financial statements. Then, the Board and the Village Clerk review and approve the same at our regular monthly meeting. The Village will look into the possibility of the Treasurer preparing these in the future.

### VILLAGE OF MURRAY, NEBRASKA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2022

#### 2021-001 SEGREGATION OF DUTIES

There were no changes in segregation of duties. See the current year finding 2022-001.

#### 2021-002 FINANCIAL REPORTING PROCESSES

There were no changes in the financial reporting processes. See the current year finding 2022-002.